Health and Human Services
Conference Committee on AB 97

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Assembly Member Phillip Chen, Assembly Member Kevin McCarty, Assembly Member Jay Obernolte,
Assembly Member Shirley N. Weber, Assembly Member Joaquin Arambula - Democratic Alternate
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**Issue 1: Primary Care Workforce Training Funding**

**Governor** proposed to eliminate annual expenditures of $33.3 million General Fund for three years approved in the 2016 Budget Act for primary care residency slots and student loan repayments. The annual General Fund expenditures had been allocated to the following purposes: 1) $18.7 million for existing primary care residency slots, 2) $3.3 million for new primary care residency slots at existing residency programs, 3) $5.7 million for Song-Brown Program primary care residency slots at teaching health centers, 4) $3.3 million for newly accredited primary care residency programs, 5) $333,000 for the State Loan Repayment Program, 6) $2 million for OSHPD state operations costs for administering the Song-Brown Program.

**Senate** proposed to restore $6 million General Fund over three years, beginning in 2017-18, for Song-Brown Program primary care residency slots at teaching health centers ($5.7 million) and for the Student Loan Repayment Program ($333,000).

**Assembly** proposed to restore the annual allocation of $33.3 million General Fund for three years, beginning in 2017-18, for primary care residency slots and student loan repayments.

**Conference issues** are: 1) the amount of General Fund for primary care residency slots and student loan repayments that was proposed for elimination by the Governor and 2) which categories of expenditures will receive a General Fund allocation.
California Medicaid Management Information System (CA-MMIS)

**Issue 2: CA-MMIS Legacy Operations**

**Governor** proposed to convert 21 positions from limited-term to permanent and approve expenditure authority of $9.1 million ($2.1 million General Fund and $7 million federal funds) to continue performing ongoing systems and business operations for CA-MMIS, the claims processing system for Medi-Cal. This proposal requests to extend positions and expenditure authority approved in the 2016 Budget Act.

**Senate** approved the Governor’s proposal.

**Assembly** rejected the Governor’s proposal.

**Conference issue** is whether to fund the Governor’s proposed resources for CA-MMIS legacy operations.
## Issue 3: CA-MMIS Modernization and Advantage Collections Application

*Governor* proposed to establish seven positions and approve expenditure authority of $5.8 million ($575,000 General Fund and $5.2 million federal funds) to adopt a modular approach for replacing legacy CA-MMIS, the claims processing system for Medi-Cal. The proposal also includes provisional language allowing a General Fund augmentation up to $2.5 million, upon approval of the Department of Finance and Department of Technology, to implement the Advantage Collections Application, a debt collection and recovery module intended to replace existing CA-MMIS functionality.

*Senate* approved the Governor’s proposal.

*Assembly* rejected the Governor’s proposal.

*Conference issues* are 1) whether to fund the Governor’s proposed resources for a modular approach to replacing CA-MMIS, and 2) whether to provide provisional authority to implement a debt collection and recovery module.
Long-Term Care Transitions to Home- and Community-Based Settings

**Issue 4: Home Upkeep Allowance Pilot Program**

The **Governor** had no proposal.

The **Senate** had no proposal.

The **Assembly** approved $3 million General Fund and placeholder trailer bill for a two-year pilot program to increase the Home Upkeep Allowance, personal resources a Medi-Cal beneficiary with a share of cost residing in a long-term care facility may keep and use for housing transition costs when leaving the facility to return to a community-based home.

The **Conference issue** is whether to approve funding and language to implement the Home Upkeep Allowance pilot program.
Medi-Cal Aged and Disabled Program

**Issue 5: Medi-Cal Aged and Disabled Program Eligibility to 138 Percent FPL**

*Governor* had no proposal.

*Senate* had no proposal.

*Assembly* approved $30 million General Fund and placeholder trailer bill language to expand eligibility for Medi-Cal’s Aged and Disabled Program from approximately 123 percent to 138 percent of the federal poverty level (FPL). This expansion would bring the program’s income eligibility requirements into alignment with the state’s Optional Expansion of Medi-Cal.

*Conference issue* is whether to fund and implement an expansion of eligibility for Medi-Cal’s Aged and Disabled Program.
Suicide Prevention

Issue 6: Suicide Hotlines Funding

Governor had no proposal.

Senate had no proposal.

Assembly approved expenditure authority of $4.3 million from the Mental Health Services Act State Administration Fund to support operation of the National Suicide Prevention Lifeline, a suicide prevention hotline, including the development of common crisis line metrics, best practices, and the provision of services in multiple languages.

Conference issue is whether to fund the suicide prevention hotlines and service improvement activities.
Issue 7: Diabetes Prevention Program

Governor had no proposal.

Senate had no proposal.

Assembly approved $38,000 General Fund in 2017-18, and $5 million General Fund annually thereafter to provide Medi-Cal coverage for the Diabetes Prevention Program, an evidence-based intervention covered by Medicare and certified by the federal Centers for Disease Control and Prevention.

Conference issue is whether to provide Medi-Cal coverage for the Diabetes Prevention Program.
### Medically-Tailored Meals

**Issue 8: Medically-Tailored Meals Pilot Program**

**Governor** had no proposal.

**Senate** approved $2 million General Fund annually for three years and placeholder trailer bill language to implement a pilot program to make a cost-effective, medically-tailored, home-delivered meal intervention available to approximately 2,500 Medi-Cal beneficiaries with complex and high-cost health conditions.

**Assembly** had no proposal.

**Conference issue** is whether to fund and implement a medically-tailored meals pilot program.
Coordinated Care Initiative (CCI)

**Issue 9: CCI – Cal MediConnect, Managed Long-Term Services and Supports, and PACE**

**Governor** eliminated the Coordinated Care Initiative, consistent with a Department of Finance certification that it did not result in General Fund savings, but proposed trailer bill language to continue the duals demonstration project, continue the mandatory enrollment of individuals in managed care for long-term services and supports (MLTSS), except In-Home Supportive Services (IHSS), while eliminating the maintenance-of-effort (MOE) and Statewide Authority for IHSS. The Governor’s January budget included $626.2 million of General Fund savings in 2017-18 in the Department of Social Services’ budget from the elimination of the MOE. However, the May Revision includes General Fund and other support to mitigate county impacts of the MOE elimination.

**Senate** approved the Governor’s proposed trailer bill language.

**Assembly** approved the Governor’s proposed trailer bill language with an amendment allowing beneficiaries who must enroll in a Medi-Cal managed care plan to receive long-term services and supports to instead request to be assessed for eligibility for a Program for All-Inclusive Care for the Elderly (PACE) and, if eligible, enroll in PACE.

**Conference issue** is whether to allow beneficiaries required to enroll in MLTSS to request to be assessed for, and enroll in, PACE.
Graduate Medical Education

Issue 10: Graduate Medical Education Program for Designated Public Hospitals

Governor proposed $1.2 billion ($593.8 million federal funds and $593.8 million reimbursements from local government entities) and trailer bill language to implement a graduate medical education (GME) program for the state’s 21 designated public hospitals (DPHs). Recent federal regulations and guidance allow the Department of Health Care Services (DHCS) to make new GME payments to DPHs and their affiliated government entities. DHCS intends to submit a State Plan Amendment to allow these entities to provide the non-federal share of GME payments to draw down additional federal matching funds.

Senate approved the Governor’s proposal and accompanying trailer bill language.

Assembly approved the Governor’s proposal and accompanying trailer bill language with an amendment that limits GME funding to DPHs that contract with all Medi-Cal managed care plans in the hospital’s service area.

Conference issue is whether to limit GME funding to DPHs that contract with all Medi-Cal managed care plans in the hospital’s service area.
Newborn Hearing Screening Program

Issue 11: Newborn Hearing Screening Program Reporting System

Governor had no proposal.

Senate had no proposal.

Assembly approved placeholder trailer bill language to require the Newborn Hearing Screening Program (NHSP) to operate utilizing an online, web-based reporting system.

Conference issue is whether to require the Newborn Hearing Screening Program to operate utilizing an online, web-based reporting system.
Issue 12: Proposition 56 Tobacco Tax Allocations for Medi-Cal Expenditures

**Governor** proposed to allocate $1.3 billion of tobacco tax revenue authorized by Proposition 56 for expenditure growth in existing Medi-Cal programs since the 2016 Budget Act.

**Senate** rejected the Governor’s proposal and, instead approved the following investments ($348.5 million in 2017-18):
1) High-Need Specialty Pool - $150 million in 2017-18, growing to $700 million in 2020-21
2) Dental Reimbursement Rates - $130 million annually beginning in 2017-18
3) Family Planning Reimbursements - $50 million annually beginning in 2017-18
4) Intermediate Care Facilities-Developmental Disabilities Rate Re-Base - $14.5 million annually
5) AIDS Waiver Reimbursement - $4 million annually
6) Restoration of dental, optical, audiology, incontinence creams/washes, podiatry, and speech therapy beginning January 1, 2019 - $52.9 million in 2017-18, $105.8 million annually
7) Full-Scope Medi-Cal to 26 Regardless of Immigration Status (begin July 1, 2018) - $63.1 million in 2018-19, $85.8 million annually

**Assembly** rejected the Governor’s proposal and, instead approved the following investments ($1 billion annually):
1) Incentive-Based Payments to Physicians - $610 million
2) Incentive-Based Payments to Dentists - $247.3 million
3) Family Planning Reimbursements - $50 million
4) Intermediate Care Facilities-Developmental Disabilities Rate Re-Base - $26.7 million
5) AIDS Waiver Reimbursement - $2 million
6) Pediatric In-Home Health Rates - $10 million
7) Durable Medical Equipment Protection From Rate Reduction – No cost
8) Full-Scope Medi-Cal Coverage to Age 26 Regardless of Immigration Status - $54 million

Additional General Fund augmentation:
9) Restoration of dental, optical, audiology, chiropractic, incontinence creams/washes, podiatry, and speech therapy - $108.6 million

**Conference** issue is how to allocate Proposition 56 tobacco tax revenue in the Medi-Cal program, consistent with the intent of the initiative, and of the voters. *Please see attachment for a more detailed comparison between the Assembly and Senate proposals.*

1The Senate’s action to restore optional benefits was part of its Proposition 56 proposal, while the Assembly’s action was approved as a separate issue.
**Issue 13: Sexually Transmitted Disease Prevention Funding**

**Governor** had no proposal.

**Senate** had no proposal.

**Assembly** approved $5 million General Fund annually for state sexually transmitted disease (STD) prevention efforts by the Department of Public Health (DPH). This ongoing funding extends $5 million approved for this purpose in the 2016 Budget Act on a one-time basis.

**Conference issue** is whether to continue support of the STD prevention program funding at its current levels.
### Issue 14: Parkinson’s Disease Registry Funding

The [Governor](#) had no proposal.

The [Senate](#) had no proposal.

The [Assembly](#) approved $3.7 million General Fund for the operation of the Parkinson’s Disease Registry and adopted placeholder trailer bill language to update the program’s statutory authority. The Parkinson’s Disease Registry was originally authorized by AB 2248 (Frommer), Chapter 945, Statutes of 2004, but was never funded in the state budget.

[Conference issue](#) is whether to approve funding and trailer bill language to implement the Parkinson’s Disease Registry.
Issue 15: Boys and Men of Color Programs

Governor had no proposal.

Senate had no proposal.

Assembly approved $1.5 million General Fund and placeholder trailer bill language for a grant program, administered by the Office of Health Equity, for nonprofit organizations to support access to health care, trauma-informed care, healthy living, and health education to improve health outcomes for boys and men of color.

Conference issue is whether to fund and implement a grant program to improve health outcomes for boys and men of color.
**Valley Fever**

**Issue 16: Valley Fever Data Collection and Monitoring**

**Governor** had no proposal.

**Senate** had no proposal.

**Assembly** approved $6 million General Fund, available for expenditure for three years, and placeholder trailer bill language to require each county to report all cases of valley fever to the Department of Public Health (DPH) and to require DPH to establish an enhanced monitoring system for, and a public education program about, valley fever.

**Conference issue** is whether to fund and implement requirements for counties to report cases of valley fever and for DPH to establish enhanced valley fever monitoring and education programs.
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**Issue 17: Sickle Cell Disease Centers Funding**

**Governor** had no proposal.

**Senate** had no proposal.

**Assembly** approved $17 million General Fund in 2017-18 and placeholder trailer bill language to establish up to four sickle cell disease centers responsible for coordinating care of people with sickle cell disease and for providing training and outreach services for patients and health care professionals.

**Conference issue** is whether to fund and implement up to four sickle cell disease centers.
Issue 18: Mental Health Services Act Fiscal Reversion

Governor had no proposal.

Senate approved placeholder trailer bill language governing the reversion of unspent county Mental Health Services Act (MHSA) funds for reallocation. The language enacts the following provisions to the extent they are not considered an amendment to the MHSA:
1. Hold counties harmless for reversions prior to 2017-18.
2. Extend the reversion period from three to five years for small counties.
3. Require DHCS, with stakeholder input, to develop procedures and guidance for counties to provide clarity regarding the amounts of MHSA funds subject to reversion.
4. Allow counties to revise annual revenue and expenditure reports.
5. Establish an MHSA Reversion Fund.

Assembly had no proposal.

Conference issue is whether to implement these provisions governing the reversion of MHSA funds from counties.
Suicide Prevention Strategic Plan

Issue 19: Suicide Prevention Strategic Plan

Governor had no proposal.

Senate had no proposal.

Assembly approved expenditure authority of $100,000 from the Mental Health Services Act State Administration Fund to support the development of a statewide suicide prevention strategic plan.

Conference issue is whether to fund the development of a statewide suicide prevention strategic plan.
### Aging Issues

**Issue 20: Senior Nutrition Programs and Multi-Purpose Senior Services Program (MSSP) Trailer Bill Language**

- **Governor** proposed no additional funding for Senior Nutrition programs.

- **Senate** proposed an augmentation of $4 million General Fund ongoing to Senior Nutrition programs.

- **Assembly** proposed an augmentation of $12.5 million General Fund ongoing to Senior Nutrition programs and adopted trailer bill language that declares the intent of the Legislature that the Department of Health Care Services and managed care health plans work in collaboration with MSSP providers to begin development of standards that create a model of care of an integrated, person-centered care management and care coordination model. There is no cost associated with the proposed trailer bill language.

- **Conference issues** are an $8.5 million General Fund difference in the augmentations for the Senior Nutrition programs, and whether or not to adopt the trailer bill language related to the MSSP.
California Senior Legislature (CSL)

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**Issue 21: CSL Bridge Funding**

The Governor had no proposal for additional funding, but did provide for reappropriation authority for funds allocated in the 2016-17 budget.

The Senate had no proposal.

The Assembly proposed $375,000 General Fund (one-time) as bridge funding.

The Conference issue is whether or not to provide funding that the CSL says will work with the Governor’s budget reappropriated funds to allow them to stay afloat financially until revenue is raised through the soon-to-be newly named voluntary contribution fund.
Issue 22: LIWP Phase II Procurement Trailer Bill Language

**Governor** had no proposal.

**Senate** adopted placeholder trailer bill language to ensure that in any future procurement processes, CSD prioritizes existing ties to local communities for both regional administrators and providers, and other appropriate parameters to ensure a more transparent and inclusive process.

**Assembly** adopted placeholder trailer bill language regarding any future procurement for LIWP funds, imposing a requirement that eligible contractors must have a demonstrated history of service for three years, as of April 2017 or prior to the LIWP Phase II implementation, to the same geographic community or communities (e.g. county or counties) to which they are applying to serve in any way.

**Conference issue** is whether to require that contractors have a demonstrated history of working with local communities for three years or whether to prioritize local ties to communities but still consider other factors.
Independent Living Centers (ILCs)

**Issue 23: Restore Supplemental Funding for Three ILCs**

**Governor** proposed to eliminate supplemental funding for three ILCs that had been approved in the 2016 Budget Act.

**Senate** had no proposal.

**Assembly** proposed to reject the Governor’s proposal to eliminate funding, and to restore the $705,000 General Fund ongoing to the three affected ILCs.

**Conference issue** is whether or not to restore the Governor’s cut to the three ILCs.
Issue 24: Reinstatement of SSI/SSP and CalWORKs Cost-of-Living Adjustments (COLAs)

Governor had no proposal.

Senate had no proposal.

Assembly proposed to adopt placeholder trailer bill language to reinstate the statutory COLAs for the state portion of the Supplemental Security Income/State Supplementary Payment (SSI/SSP) grants and CalWORKs maximum aid payments, starting January 1, 2021. The first year costs of the COLAs is a combined $100 million General Fund ($45 million for six months of the SSP COLA and $55 million for six months of the CalWORKs COLA).

Conference issue is whether or not to reinstate the statutory COLAs for SSI/SSP and CalWORKs at a combined projected cost of $100 million General Fund for the 2020-21 fiscal year, beginning January 1, 2021.
Issue 25: Single Allocation Funding

**Governor** proposed to reduce the CalWORKs Single Allocation by $245 million in 2017-18.

**Senate** proposed to provide a total of $100 million General Fund in 2017-18 to augment the Single Allocation.

**Assembly** proposed to provide a total of $140 million General Fund in 2017-18 to augment the Single Allocation.

**Conference issue** is how much General Fund assistance to provide counties in the face of reduced Single Allocation funding.
**CalWORKs**

**Issue 26: Home Visiting and Diaper Assistance**

**Governor** had no proposal.

**Senate** had no proposal.

**Assembly** proposed to provide $100 million General Fund ongoing for creating a CalWORKs Baby Wellness and Family Support Home Visiting Program and for the creation of a Diaper Assistance Benefit in the CalWORKs benefit, starting April 1, 2018, at a cost of $3.6 million General Fund in 2017-18, and $13 million ongoing, with placeholder trailer bill language for each.

**Conference issue** is whether or not to provide $100 million General Fund ongoing for both a Home Visiting Program and a Diaper Assistance Benefit.
Issue 27: Educational Incentive Grants

Governor had no proposal.

Senate had no proposal.

Assembly proposed to provide $13 million General Fund as a placeholder amount that could fund educational grants and stipends for qualified individuals, as well as additional funding for Community Colleges CalWORKs program services, and placeholder trailer bill language related to this action.

Conference issue is whether or not to provide $13 million General Fund for CalWORKs educational incentive grants.
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<td><strong>Governor</strong> proposed $2 million General Fund (one-time) in 2017-18 for CalFood emergency food assistance, and had no proposal related to the Center for CalFresh Employment and Training Excellence.</td>
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<td><strong>Senate</strong> proposed $6 million General Fund on going for CalFood, in addition to the $2 million General Fund in 2017-18, and had no proposal related to the Center for CalFresh Employment and Training Excellence.</td>
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<td><strong>Assembly</strong> proposed $17.5 million General Fund ongoing for CalFood, less the $2 million General Fund in 2017-18, and also proposed $2.1 million General Fund (one-time) and assumes a 50/50 federal match for the creation of a CalFresh Employment and Training Excellence (CFET) Center to help counties and service providers implement effective practices in workforce development, with placeholder trailer bill language.</td>
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<td><strong>Conference issues</strong> are 1) what amount of General Fund to provide to CalFood and on what basis (one-time or ongoing), and 2) whether or not to provide funding and approve placeholder trailer bill language for the Center for CalFresh Employment and Training Excellence.</td>
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Issue 29: Protecting Able-Bodied Adults Without Dependents (ABAWDs)

Governor had no proposal.

Senate adopted placeholder trailer bill language aimed at protecting ABAWDs from an expiring federal waiver in September 2018, that: 1) authorizes self-initiated volunteer work to be performed in order to qualify for the ABAWDs exemption to the maximum extent permitted by federal law; and 2) requires the state to maximize federal exemptions to the ABAWD limit for homeless Californians.

Assembly adopted placeholder trailer bill language aimed at protecting ABAWDs from an expiring federal waiver that: 1) removes the ability of a county with high unemployment to opt out of provisions allowing it to continue providing benefits as under the current statewide waiver; 2) authorizes self-initiated volunteer work to be performed in order to qualify for the ABAWDs exemption to the maximum extent permitted by federal law; and 3) requires the state to maximize federal exemptions to the ABAWD limit for homeless Californians.

Conference issue is whether or not to include the county opt-out language in the trailer bill related to protecting ABAWDs.
### Issue 30: Home Safe Program

**Governor** had no proposal.

**Senate** had no proposal.

**Assembly** provided $10 million General Fund ongoing and adopted placeholder trailer bill language to implement the new Home Safe Program in Adult Protective Services to provide housing-related assistance and supports to seniors to avoid and address homelessness.

**Conference issue** is whether or not to provide $10 million dollars General Fund ongoing for the Home Safe Program.
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**Issue 31: Emergency Child Care Bridge**

The Governor had no proposal.

The Senate provided $31 million General Fund ongoing to implement the Emergency Child Care Bridge starting July 1, 2017.

The Assembly provided $10 million General Fund to implement the Emergency Child Care Bridge starting March 1, 2018, with $31 million for the annualized costs starting in 2018-19.

The Conference issue is whether to implement the program beginning July 1, 2017 or March 1, 2018.
Home Care Services

Issue 32: Spring Finance Letter

The Governor requested increased expenditure authority of $2 million to convert 9.5 limited-term positions to permanent, and add 4.5 positions, to continue implementation and administration of the Home Care Services Program. This request would be supported by a biennial fee increase for Home Care Organizations and Home Care Aides.

The Senate approved the request as budgeted.

The Assembly modified the request to elongate the General Fund payback period to allow for modification of fee revisions as proposed.

The Conference issue is whether to approve the request as budgeted or modify.
Issue 33: Budget Augmentation

Governor had no proposal.

Senate had no proposal.

Assembly provided $3 million General Fund ongoing to augment the DSS-administered Deaf Access Program's budget to allow for expanded services for linguistically-isolated communities.

Conference issue is whether to provide an additional $3 million General Fund ongoing for the Deaf Access Program.
Issue 34: Poverello House Infrastructure and Homelessness and Low-Income Displacement Assistance

**Governor** had no proposal.

**Senate** had no proposal.

**Assembly** provided $1 million General Fund one-time to provide for building infrastructure improvements for the Poverello House in Fresno and $10.5 million General Fund one-time to be used for services and supports to meet the needs of the homeless and displaced population affected by the Coyote Creek flooding that occurred in February of this year in Santa Clara County.

**Conference issue** is whether to provide $1 million General Fund one-time for the Poverello House and $10.5 million General Fund one-time for services and supports for the homeless and displaced community in Santa Clara County.
Issue 35: Service Coordinators

Governor proposed no additional funding to increase the number of regional center case managers.

Senate proposed no additional funding to increase the number of regional center case managers.

Assembly approved an augmentation of $17 million General Fund ($22.4 million total funds) for regional centers to hire 300 additional case managers to come closer into compliance with statutorily required case manager-to-consumer staff ratios.

Conference issue is whether to augment the regional center operations budget to hire additional case managers.
### Regional Centers Purchase-of-Services

#### Issue 36: Restoration of Services

**Governor** proposed no additional funding to restore regional center purchased services that were suspended by the Budget Act of 2009.

**Senate** approved an augmentation of $5.6 million General Fund ($10.3 million total funds) to remove the cap on respite services, effective January 1, 2018. 2018-19 costs would be $11.7 million General Fund ($21.6 million total funds), and ongoing.

**Assembly** approved an augmentation of $4.1 million General Fund ($6.2 million total funds) to restore the provision of social recreational and camping services, effective January 1, 2018. 2018-19 costs would be $19.6 million General Fund ($30.2 million total funds), and full year costs would be $24.6 million General Fund ($37.8 million) ongoing.

**Conference issue** is whether to restore respite and/or social recreational and camping services.
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### Issue 37: Best Buddies Program

- **Governor** proposed no funding for the Best Buddies program.
- **Senate** proposed no funding for the Best Buddies program.
- **Assembly** approved an augmentation of $1.5 million General Fund one-time to support the Best Buddies program.
- **Conference issue** is whether to provide funding to the Best Buddies program.
Governor proposed a total of $21.2 million ($7.5 million new one-time General Fund; $13.7 million other funds), to develop a “safety net” of services and programs tied to the closure of the state developmental centers, and associated trailer bill language related to the relocation and expansion of southern California crisis services.

Senate reduced the Governor’s proposal by $1 million General Fund in order to move this issue, and the proposed trailer bill language to Conference Committee. Specifically, the trailer bill in this package includes 1) relocation and expansion of southern California crisis services; 2) extension of Community Placement Plan (CPP) funding; and, 3) exemption for enhanced behavioral services homes that meet federal funding requirements.

Assembly conditionally approved Governor’s proposal in order to move this issue to Conference Committee. Assembly also approved placeholder trailer bill language to require the department to provide a larger map of safety net alignment that describes at a higher level how they will approach the statewide resources needed, given the pending closures of the final three developmental centers.

Conference issue includes funding for, and structure of, the safety net proposal and associated trailer bill language, or other language, necessary to achieve a conference compromise.