

COMMITTEE MEMBERS  
JIM NIELSEN, VICE CHAIR  
ANNA M. CABALLERO  
DAVE CORTESE  
BRIAN DAHLE  
MARIA ELENA DURAZO  
SUSAN TALAMANTES EGGMAN  
SHANNON GROVE  
SYDNEY KAMLAGER  
JOHN LAIRD  
MIKE MCGUIRE  
MELISSA A. MELENDEZ  
DAVE MIN  
JOSH NEWMAN  
ROSILICIE OCHOA BOGH  
DR. RICHARD PAN  
RICHARD D. ROTH  
HENRY I. STERN  
BOB WIECKOWSKI

**CALIFORNIA STATE SENATE**

COMMITTEE ON BUDGET AND FISCAL REVIEW

LEGISLATIVE OFFICE BUILDING – ROOM 502  
SACRAMENTO, CA 95814



*Nancy Skinner, Chair*

STAFF DIRECTOR  
JOE STEPHENSHAW

DEPUTY STAFF DIRECTOR  
ELISA WYNNE

CONSULTANTS  
NORA BRACKBILL  
CHRISTOPHER FRANCIS  
JAMES HACKER  
ANITA LEE  
SCOTT OGUS  
RENITA POLK  
JOANNE ROY  
YONG SALAS

COMMITTEE SECRETARY  
SANDY PEREZ

COMMITTEE ASSISTANT  
SAMUEL LANCHESTER

(916) 651-4103  
FAX (916) 668-7004

**Agenda**

**March 14, 2022**

**11:30 a.m. – Senate Chamber**

<b><u>BILL</u></b>	<b><u>AUTHOR</u></b>	<b><u>SUBJECT</u></b>
1. AB 169	Ting	Budget Act of 2021
2. AB 168	Committee on Budget	California Environmental Quality Act: Higher Education

---

# SENATE COMMITTEE ON BUDGET AND FISCAL REVIEW

Senator Nancy Skinner, Chair

2021 - 2022 Regular

---

<b>Bill No:</b>	AB 169	<b>Hearing Date:</b>	March 14, 2022
<b>Author:</b>	Ting		
<b>Version:</b>	March 11, 2022 As amended		
<b>Urgency:</b>	No	<b>Fiscal:</b>	No
<b>Consultant:</b>	Joe Stephenshaw		

**Subject:** Budget Act of 2021

**Summary:** This is a Budget Bill Junior associated with the Budget Act of 2021.

**Background:** On June 14, 2021, the Legislature passed AB 128 (Ting), Chapter 21, Statutes of 2021, which represented the Legislature's budget agreement. On June 28, 2021, the Legislature passed SB 129 (Skinner), Chapter 69, Statutes of 2021, which made amendments based off of AB 128 and represented the budget agreement between the Legislature and the Administration.

Subsequently, AB 161 (Ting), Chapter 43, Statutes of 2021, AB 164 (Ting), Chapter 84, Statutes of 2021, SB 170 (Skinner), Chapter 240, Statutes of 2021, and SB 115 (Skinner), Chapter 2, Statutes of 2022, were Budget Bill Juniors that made changes to the Budget Act.

**Proposed Law:** Specifically, this bill:

- 1) Reappropriates unspent local assistance General Fund from 2018 and 2019 at the Secretary of State for the original purpose of those funds, which was the replacement of voting systems and technology and election management system replacements.
- 2) Corrects the reference to the Coachella Valley Mountains Conservancy that was mislabeled in the budget act.
- 3) Allows funding provided to the Commission on Peace Officer Standards and Training for standards and training to be transferrable between these two uses for purposes of implementing SB 2 (Bradford), Chapter 409 Statutes of 2021, subject to Joint Legislative Budget Committee notification.
- 4) Clarifies that funding provided for legislative priorities can be used as an advance lump sum and can be used for costs incurred prior to the enactment of the bill.
- 5) Specifies that \$300,000 provided in the budget act to the California Victim Compensation Board for a contract with the Alliance for a Better Community will be used for outreach to survivors of forced or involuntary sterilization at the formerly named Los Angeles County Hospital. (Note: In 1968, the Los Angeles County Board of Supervisors renamed the hospital Los Angeles + USC Medical Center in Los Angeles, California).

**Fiscal Effect:** This bill makes technical changes to the budget act and does not result in any new costs.

**Support:** None on file.

**Opposed:** None on file.

**-- END --**

---

# SENATE COMMITTEE ON BUDGET AND FISCAL REVIEW

Senator Nancy Skinner, Chair

2021 - 2022 Regular

---

**Bill No:** AB 168 **Hearing Date:** March 14, 2022  
**Author:** Committee on Budget  
**Version:** March 11, 2022 As amended  
**Urgency:** No **Fiscal:** No  
**Consultant:** Joanne Roy

**Subject:** California Environmental Quality Act: Public Higher Education

**Summary:** This bill provides that enrollment or changes in enrollment, by themselves, do not constitute a project for purposes of CEQA.

**Existing Law, pursuant to the California Environmental Quality Act (CEQA):**

- 1) Requires a lead agency with the principal responsibility for carrying out or approving a proposed discretionary project to prepare a negative declaration, mitigated negative declaration, or environmental impact report (EIR) for this action, unless the project is exempt from CEQA. (Public Resources Code (PRC) Section 21000 et seq.)
- 2) Sets requirements relating to the preparation, review, comment, approval, and certification of environmental documents, as well as procedures relating to an action or proceeding to attack, review, set aside, void, or annul various actions of a public agency on the grounds of noncompliance with CEQA. (PRC Section 21165 et seq.)
- 3) Makes the selection of a location for a particular campus of public higher education and the approval of a long-range development plan (LRDP) subject to CEQA and requires preparation of an EIR. (PRC Section 21080.09)
- 4) Requires the environmental effects relating to changes in enrollment levels to be considered for each campus or medical center of public higher education in the EIR prepared for the LRDP. (PRC Section 21080.09)
- 5) Makes the approval of a project on a particular campus or medical center of public higher education subject to CEQA and authorizes it to be addressed in a tiered environmental analysis based upon an LRDP EIR. (PRC Section 21080.09)
- 6) Defines "LRDP" as a physical development and land use plan to meet the academic and institutional objectives for a particular campus or medical center of public higher education. (PRC Section 21080.09)
- 7) Defines "public higher education" as (a) the California Community Colleges, (2) the California State University, and each campus, branch, and function thereof, and (3) each campus, branch, and function of the University of California. (PRC Section 21080.09)

**Proposed Law:** This bill:

- 1) Deletes the provision requiring the environmental effects relating to changes in enrollment levels be considered in the EIR prepared for the LRDP.
- 2) Specifies that enrollment or changes in enrollment, by themselves, do not trigger CEQA.
- 3) If the court determines that increases in campus population exceed the projections adopted in the most recent LRDP and analyzed in the supporting EIR, and those increases result in significant environmental impacts, authorizes the court to order the campus or medical center to prepare a new, supplemental, or subsequent EIR.
- 4) If a new, supplemental, or subsequent EIR has not been certified within 18 months of the court's order, authorizes the court to enjoin increases in campus population that exceed the projections adopted in the most recent LRDP and analyzed in the supporting EIR.
- 5) Specifies that any injunction or judgment in effect as of the effective date of this bill suspending or otherwise affecting enrollment is unenforceable.
- 6) Specifies that the provisions of this bill apply retroactively to any decision related to enrollment or changes in enrollment made before the effective date of this bill.

**Background:** *Overview of the CEQA Process.* CEQA provides a process for evaluating the environmental effects of a project, and includes statutory exemptions, as well as categorical exemptions in the CEQA guidelines. If a project is not exempt from CEQA, an initial study is prepared to determine whether a project may have a significant effect on the environment. If the initial study shows that there would not be a significant effect on the environment, the lead agency must prepare a negative declaration. If the initial study shows that the project may have a significant effect on the environment, the lead agency must prepare an EIR. Generally, an EIR must accurately describe the proposed project, identify, and analyze each significant environmental impact expected to result from the proposed project, identify mitigation measures to reduce those impacts to the extent feasible, and evaluate a range of reasonable alternatives to the proposed project. Prior to approving any project that has received environmental review, an agency must make certain findings. If mitigation measures are required or incorporated into a project, the agency must adopt a reporting or monitoring program to ensure compliance with those measures.

**Fiscal Effect:** This bill appropriates \$50,000 to the Regents of the University of California to implement provisions of CEQA for the 2021-22 fiscal year.

**Support:** None on file

**Opposed:** None on file.